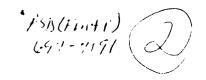


# Department of Defense

# INSTRUCTION AD-A271 712



July 29, 1993 NUMBER 1341.9

ASD(P&R)

SUBJECT: DoD Adoption Reimbursement Policy

References: (a)

Section 651 of Public Law 102-190, "National Defense Authorization Act for Fiscal Years 1992 and 1993," December 5, 1991 (10 U.S.C. 1052)

- (b) Section 652 of Public Law 102-484, "National Defense Authorization Act for Fiscal Year 1993," October 23, 1992
- (c) DoD Directive 1315.7 "Military Personnel Assignments," January 9, 1987
- (d) Section 621 of Public Law 102-190, "National Defense Authorization Act for Fiscal Years 1992 and 1993," December 5, 1991 (37 U.S.C. 401)
- (e) through (g), see Enclosure 1



This Instruction implements references (a) and (b) by establishing policy, assigning responsibilities and prescribing procedures for the reimbursement of qualifying adoption expenses incurred by members of the Military Services.

B. APPLICABILITY

This Instruction applies to the Office of the Secretary of Defense, the Military Departments, the Chairman of the Joint Chiefs of Staff and the Joint Staff, the Unified and Specified Commands, the Inspector General of the Department of Defense, the Uniformed Services University of the Health Sciences (USUHS), the Defense Agencies, and the DoD Field Activities (hereafter referred to collectively as "the DoD Components"). The term "Military Services," as used herein, refers to the Army, the Navy, the Air Force, the Marine Corps, and the Coast Guard when it is operating as a Military Service in the Navy.

C. <u>DEFINITIONS</u>

Terms used in this Instruction are defined in enclosure 2.

D. POLICY

3.5

It is DoD policy that:

1. An active duty member of the Military Services whose adoption of a child under 18 years of age is finalized on, or after, December 5, 1991, (unless the adoption was finalized

during the period defined in subsection D.2., below), and who incurs expenses for the adoption of a child, may be reimbursed up to 2,000 dollars per child (with a maximum reimbursement to one Service member of 5,000 dollars in any calendar year) for qualifying expenses. No more than one member of a dual military couple in the Military Services (including members of the U.S. Coast Guard) may be reimbursed for the expenses for the adoption of the same child. Couples where both spouses are members of the Military Services (including the U.S. Coast Guard) may not receive reimbursement under that program totaling more than 5,000 dollars in any calendar year.

- 2. Public Law No. 102-484, Section 652 (reference (b)) provides for reimbursement of adoption expenses incurred by members of the Military Services whose adoption of a child under 18 years of age was completed during the period beginning on October 1, 1990, and ending on December 4, 1991, such adoption expenses otherwise qualify for reimbursement. Such members may apply for reimbursement under the procedures prescribed in F., below. Applications submitted under this subsection must be submitted no later than October 23, 1993.
- 3. Adoptions that qualify for reimbursement include adoptions by a married couple and by a single person, adoptions of a child under 18 years of age, intercountry adoptions, and adoptions of children with special needs. Such adoptions qualify for reimbursement only if they are arranged by a state or a local governmental agency that has responsibility under state or local law for child placement, through an adoption or by a nonprofit and voluntary adoption agency that is authorized by stat. or local law to place children for adoption.
- 4. Benefits may be paid only after the adoption is completed. A benefit may not be paid for any expense paid to or for a member of the Military Services under any other adoption benefits program administered by the Federal Government or under any such program administered by a state or a local government.
- 5. Only active duty members of the Military Services serving on continuous active duty or full-time National Guard duty under orders specifying a period of at least 180 days may apply for reimbursement.
- 6. Service members may request voluntary extension of assignment, under DoD Directive 1315.7 (reference (c)), beyond their prescribed tour, to complete the adoption process for a child under 18 years of age.
- 7. Single members or one member of a military couple shall receive a 4-month assignment and deployment deferment from duty away from the home station for the period immediately following the date a child is placed in the home of such a member or members, as part of the formal adoption process. The member may

waive the deferment period. That 4-month deferment policy is further explained in (reference (c)).

- 8. Consistent with military requirements, commanders are encouraged to approve requests for ordinary leave once a child is placed in the home of the member for adoption to allow a period of bonding or time to establish arrangements for child care.
- 9. A child or children under the age of 18 placed in the home of the member by a placement agency for adoption is considered a dependent in determining travel and transportation allowances (Public Law No. 102-190, section 621, (reference (d)).

#### E. RESPONSIBILITIES

- 1. The <u>Assistant Secretary of Defense (Personnel and Readiness)</u> shall oversee compliance with this Instruction.
  - 2. The <u>Secretaries of the Military Departments</u> shall:
    - a. Ensure compliance with this Instruction.
- b. Designate a point-of-contact (POC) for adoption issues at the Military Department headquarters and disseminate information on the responsible office and its telephone number.
- c. Evaluate and approve for payment claims for reimbursement submitted by members under the jurisdiction of the Military Department concerned. The Military Department concerned shall forward the authorization for payment of the adoption reimbursement claim to the Defense Finance and Accounting Service (DFAS).
- d. Issue guidance implementing this Instruction. Such guidance shall, among other topics, specify provisions for submitting adoption reimbursement claims.
- e. Family Centers, chaplains, and legal assistance offices shall provide Service members with appropriate information and referral on the adoption process.
- f. Publicize this Instruction through appropriate Service channels.
  - 3. The Comptroller of the Department of Defense shall:
- a. Allocate resources to the DFAS for the implementation of this Instruction.
- b. Designate a POC at the DFAS Headquarters for matters under this Instruction and disseminate information including telephone number on that POC.

- c. Prescribe and implement procedures for processing and paying of claims for reimbursement.
  - d. Maintain data on expenditures on a fiscal year basis.
- e. Ensure payment of reimbursement expenses in accordance with Public Law Number 102-190, Section 651, and Public Law No. 102-464, Section 652 (references (a) and (b)).

#### F. PROCEDURES

- 1. Members may submit requests for reimbursement for qualifying adoption expenses under references (a) and (b) by DD Form 2675, "Reimbursement Request for Adoption Expenses," at enclosure 3. As long as the adoption is completed (by a court order or other legal decree) on, or after, December 5, 1991, qualifying adoption expenses shall be reimbursed. Under reference (b), a military member whose adoption of a child was completed during the period beginning on October 1, 1990, and ending December 4, 1991, must submit requests for reimbursement no later than October 23, 1993.
- 2. Reimbursements shall not exceed 2,000 dollars for qualifying expenses incurred in the adoption of a child; not more than 5,000 dollars may be paid for adoptions in any calendar year. Those limits for expenses apply to the following:
  - a. single members,
- b. members whose spouses are not military Service members, (including members of the U.S. Coast Guard),
- c. couples where both spouses are Military Service members (including members of the U.S. Coast Guard).
- 3. The member must submit a reimbursement request not later than one year after completion of the adoption or within one year of the date of this Instruction, whichever is later. Personnel whose adoption was completed during the period beginning on October 1, 1990, and ending on December 4, 1991, must be submitted no later than October 23, 1993. A separate DD Form 2675 shall be completed for each child whose adoption has been finalized.
- 4. The DFAS shall withhold taxes on the reimbursement and inform the member that such benefit is taxable and shall receive a separate Form W-2, "Statement of Wages and Income," issued for the amount of the adoption reimubrsement paid.
- 5. To use military treatment facilities (MTFs) for care of the preadoptive child, members must apply at the MTF for "Secretarial Designee" status for the preadoptive child. The preadoptive child becomes eligible for care under the Civilian Health and Medical Program of the Uniformed Services (CHAMPUS) at 12:01

a.m. on the day after the adoption becomes final. Members may also seek assistance from the MTF or their Service personnel office on civilian insurance options (e.g., "US-VIP issued by Mutual of Omaha") for the preadoptive child, as specified in DoD Directive 6000.3 (reference (e)).

#### G. EFFECTIVE DATE AND IMPLEMENTATION

This Instruction is effective immediately. Forward two copies of implementing documents to the Assistant Secretary of Defense (Personnel and Readiness) within 120 days.

Edwin Dorn

Assistant Secretary of Defense (Personnel and Readiness)

Enclosures - 3

- 1. References
- 2. Definitions
- 3. DD Form 2675, "Reimbursement Request for Adoption Expenses"

### REFERENCES, continued

- DoD Directive 6000.3, "Voluntary Private Health Insurance Conversion Program," January 5, 1988
  Sections 1044 and 1044a of title 10, United States Code Section 673 and Subchapter X1X, Chapter 7 of title 42, (e)
- (f)
- (g) United States Code

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#### **DEFINITIONS**

- 1. Adoption. The legal procedure by which a person or couple takes a child that is not their biological offspring into the family and raises the child as their own. Adoption severs all legal ties between the adoptee and his or her birth parents (except in the case of stepchildren adoptions, where one biological parent is the spouse of the adopting parent and whose legal ties to the children are therefore unabridged) and establishes such ties between the adoptee and the adoptive parents. Legally, the adoptee has the same status with his or her adoptive parents, as do any nonadopted siblings.
- 2. <u>Family Centers</u>. The term family centers refers generically to Army Community Service Centers, Navy and Marine Corps Family Service Centers and Air Force Family Support Centers.
- 3. <u>Intercountry Adoptions</u>. The legal adoption of a child coming from a country other than the U.S. and its territories.
- 4. Qualifying Adoption Expenses.
- a. Reasonable and necessary expenses for the legal adoption of a child under 18 years of age, but only if such adoption is arranged through one of the following procedures:
- (1) By a state or a local government agency that has responsibility under state or local law for child placement through adoption; or
- (2) By a nonprofit and voluntary adoption agency authorized by state or local law to place children for adoption.
  - b. Does not include any expenses incurred for the following:
    - (1) By an adopting parent for travel; or
- (2) For an adoption arranged in violation of Federal, state, or local law.
- 5. <u>Reasonable and Necessary Expenses</u>. That term means the following:
- a. Public and private agency fees including adoption fees charged by an agency in a foreign country.
- b. Placement fees, including fees charged adoptive parents for counseling.
- c. Legal fees, including court costs, for services that are unavailable to a member of the Military Services under 10 U.S.C. 1044 or 1044a (reference (f)).

- d. Medical expenses, including hospital expenses of the biological mother of the child to be adopted and of a newborn infant to be adopted, for medical care given to the adopted child before the adoption, and for physical examinations for the biological mother of the child to be adopted. Members shall avail themselves of the MTFs once the child has been placed in the home by the placement agency for adoption. See subsection F.7., in this Instruction, for further information on the eligibility of the preadoptive child to use the MTFs and the CHAMPUS.
- e. Temporary foster care charges when payment of such charges is required to be made before the adoptive child's placement.
- 6. <u>Special Needs Adoptions</u>. A child shall not be considered "special needs" unless:
- a. The state with jurisdiction over the child has determined that the child cannot or should not be returned to the home of his or her parents; and
  - b. Such state has first determined that:
- (1) There exists for the child a specific factor or condition (such as his or her ethnic background, age, or membership in a minority or sibling group, or the presence of factors such as medical conditions or physical, mental, or emotional handicaps) because of which it is reasonable to conclude that such child cannot be placed with adoptive parents without providing adoption assistance under Section 673(c) of 42, U.S.C. (reference (g)), or medical assistance under Subchapter XIX of Chapter 7 of reference (g).
- (2) Except where it would be against the best interests of the child because of such factors as the existence of significant emotional ties with prospective adoptive parents while in the care of such parents as a foster child, a reasonable, but unsuccessful, effort has been made to place the child with appropriate adoptive parents without providing adoption assistance under Section 673 of 42 U.S.C. reference (g) or medical assistance under Chapter 7 of reference (g).

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31. DUTY STATION DELIVERY ADDRESS (APO/FPO Des	signation and ZIP Co	de)	·					

#### PRIVACY ACT STATEMENT

AUTHORITY:

5 U.S.C. 5701 - 5742, 37 U.S.C. 404 - 427, E.O. 9397, AND P.L. 102 - 190, SECTION 651

PRINCIPAL PURPOSE(S): Used for reviewing, approving, accounting and disbursing for adoption reimbursement. The Social Security Number (SSN) is used to maintain a numerical identification system for individual claims and tax reporting

None

DISCLOSURE:

Voluntary; however, failure to furnish information requested may result in total or partial denial of amount

## APPLICATION PROCESSING INSTRUCTIONS

- 1. The member's Personnel activity will assist in completing the application for reimbursement. The member's DFAS Center will provide any additional guidance needed concerning the program.
- 2. The member will provide documentation supporting agency involvement, any final court papers, and all substantiating receipts with the claim. Submit certified copies of original court or agency documents. Documents will not be returned to the member.
- 3. If necessary, claim requests and certification forms may be mailed to the Personnel activity. Claim forms may be signed by the member's spouse under a power of attorney, which must be attached.
- 4. The member must retain copies of all related paperwork until the claim is paid or denied.
- 5. When the reimbursement request with dogumentation is complete, the member's commanding officer, or designee, will certify as to the validity of the claim by completing the Adoption Expense Certification.
- 6. The member's Personnel activity will submit the completed claims package by certified mail to: Defense Finance and Accounting Service, Cleveland Center (Code FMC), 1240 East Ninth Street, Cleveland, OH 44199-2059. Phone numbers are as follows: DSN 580-5576 and Commercial (216) 522-5576.
- 7. If the adoption and expenses are eligible for reimbursement, the Director, DFAS CL will so certify.
- 8. DFAS-CL will reimburse by check to the member's delivery address or, if requested, by EFT to the member's EFT account. DFAS-CL will withhold Federal income taxes at 20 percent and State income taxes at 4 percent, if applicable who payment, a letter detailing the reimbursed expenses will be sent to the member. A FORM W-2 will be issued and mailed to the member NLT January 31st of the year following the year of payment.
- 9. If eligibility for reimbursement cannot be determined from the documents provided or claimed expenses are not properly supported by receipts, DFAS-CL will retain the claim and request the necessary information or documentation. This must be submitted within 90 days for the claim to be reconsidered.
- 10. If the claim is denied, a letter stating denial will be sent to the member's, delivery address. The claim will not be returned to the member.